Engineering Policy 146

Severe Weather Management Plans

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Engineering Policy

1 Policy statement

Site-specific Severe Weather Management Plans (SWMP) are to be provided on Transport and Main Roads (TMR) construction projects to minimise the impact of severe weather on works under construction.

2 Applicability

This policy is applicable for all contracts insured under TMR’s Principal Arranged Insurance (PAI) Programs.

3 Context

TMR has PAI in place to cover construction of road and rail projects.

Under its insurance program, TMR has a responsibility to minimise the cost impact to insurers of severe weather on the works.

Following the impact of severe weather on construction project losses in recent years, insurers now require TMR, and TMR’s contractors, to have in place a planning and operational discipline so that TMR’s construction projects are less susceptible to severe weather damage, hence reducing insurance claims from their present level.

A site-specific SWMP is the mechanism TMR uses to demonstrate it is undertaking best endeavours to minimise cost increases. The SWMP is based on sound risk management principles. Examples are provided in the guideline of what weather hazards have attracted the bulk of the claims in the past.

4 Objectives and benefits

The planning and operational discipline of a SWMP will result in the reduction in quantum of insurance claims and a consistent approach to managing severe weather on sites.

5 Consultation

TMR has consulted with insurance specialists (Zurich Insurance, UK), Charles Taylor Loss Adjusters, Aon, JLT) and industry specialists (Civil Contractors’ Federation and Queensland Major Contractors’ Association) in the development of this policy and best practice guideline.

6 Evaluation

The Executive Director (State Program Office) will review this policy as part of the PAI renewal process. Feedback (pai_program@tmr.qld.gov.au) is welcome at any time.

7 Definitions

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<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tr>
<td>PAI</td>
<td>Principal Arranged Insurance</td>
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<tr>
<td>SWMP</td>
<td>Severe Weather Management Plan</td>
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<td>TMR</td>
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8 References

The PAI programme covers bulk projects ($1m to $75m), Transport Network Reconstruction Program (TNRP) and major projects programs. Minor works contracts (less than $1m) will continue to be insured using Contractor Controlled Insurance. The complete policies can be viewed at https://aonline.aon.com. For username and password details email: pai_program@tmr.qld.gov.au
Engineering Guidelines

1 Scope
This best practice guideline relates to the development of a SWMP for individual work sites.

2 Introduction
It is a condition of TMR’s PAI programme that the head contractor has a current SWMP in place for each contract.

The contractor is responsible for preparation and implementation of the SWMP.

The contractor is responsible for paying the contract deductible under TMR’s PAI programs. Deductibles for storm damage range from $250,000 to $500,000, depending on contract size and PAI programme being used.

The objective of the site specific SWMP is to reduce the financial and time impact on a project as a consequence of a severe weather event. In all cases the safety of individuals is the primary priority above the loss to property.

SWMP’s are required to be submitted to the superintendent within 28 days after the date of the letter of acceptance. The superintendent will then advise as to the plan’s suitability.

The contractor is responsible for all SWMP measures being implemented prior to commencing work at any particular worksite. Failure to do so could affect any insurance claim submitted by the contractor.

3 Severe weather loss events
The SWMP shall, as a minimum, detail what measures will be taken to reduce the extent of damage to the most common work activities affected by severe weather, including:

- pavements
- earthworks formation and batters (cuttings and embankments)
- culvert construction
- drainage (permanent and temporary)
- environmental protection (including silt fences and check dams)
- major excavations.

The more specific causes of damage tend to be scouring, debris causing blockages and the pumping action created by running traffic on a wet pavement under construction.

4 Pre-construction planning by TMR
TMR and its advisers will use their best endeavours to ensure all practicable measures are taken to reduce the impact of severe weather on the site. Measures under the control of TMR include:

- Scheduling contract award such that construction work may be undertaken outside high risk periods, such as the wet season to the maximum extent possible.
- Identifying opportunities to amend technical specifications to better manage the works constructed during the wet season.
- Reviewing the tender validity period, as a long period (90 to 180 days) can adversely affect the contractor’s ability to program the works.
- Provisional items in the schedule of quantities for lime and/or cement to be added to the working platform where pavement works are scheduled in the wet season.
• Reducing construction risk through appropriate design (e.g. design reinforced concrete pipes in gullies where flash flooding could occur rather than reinforced concrete box culverts which require cast in place slabs etc.).
• Designing solutions that allow quicker construction time in high risk areas i.e., a design solution whereby the contractor can choose a ‘period of opportunity’ to construct the works before more floods arrive. Lower risk solutions will normally allow for greater use of precast materials rather than cast in situ.

5 Severe weather identification

The SWMP will identify the severe weather that might impact the site. Examples include bush fire, high winds, storm, cyclone, flood/inundation, extreme heat and prolonged rainfall leading to flooding. For each identified severe weather event, contractors must ensure strategies are documented to mitigate their impact on site.

6 Risk identification, evaluation and mitigation measures

The SWMP will document weather related risks, treatments and controls. Such weather related risks include damage resulting from high winds, flooding and damage to works susceptible to heavy or prolonged rain.

Examples of works susceptible to prolonged rain include, but are not limited too, pavement and earthworks.

Risk mitigation measures shall be separated into three timeframes – long term, medium term and short term.

The SWMP shall include mitigation measures for all works under the contractor’s control.

6.1 Long term weather treatments (over two months)

Long term measures under the control of the contractor include (but are not limited to):

Scheduling weather susceptible tasks outside high risk periods, such as the wet season, and minimising critical path activities scheduled in the wet season.

Training staff in good site management practices to minimise costs of rectification works as part of the toolbox talk program.

Location of temporary material storage sites or laydown areas.

Locating temporary site buildings and assets above flood prone land with due consideration of site access during a flood event.

6.2 Medium term weather treatments (up to two months)

Medium term measures under the control of the contractor include (but are not limited to):

• permanent and temporary protection measures
• stabilising pavement by adding small quantities of lime (up to 2%) or cement to the working platform where inclement weather is forecast (paid through a provisional item in schedule of prices, as instructed by the contract administrator)
• increased use of side tracks, instead of working under traffic
• programming of non-critical activities outside wet seasons
• earthworks methodology to allow drainage during construction
• establishing protection measures for flood events up to a minimum one in 11 year event.
6.3 **Short term weather treatments (up to seven days)**

Short term measures under the control of the contractor include (but are not limited to):

- monitoring the BoM web site for severe weather alerts, and monitoring the BoM website for details of storm speed, intensity and direction
- rolling exposed earthworks at the end of each shift
- cutting temporary channels in the verge to allow works to drain
- removing pavement rills to enable water to drain out of boxed pavements
- filling dips and hollows that allow water to pond in pavement
- bringing sealing works forward if rain is forecast (when planning work for the week)
- cyclone proofing buildings
- forming a “catchbank” at the top of cuttings to prevent water running down the face
- additional pumps dewatering excavations
- head wall protection, including sand bagging
- erosion protection
- moving gear to high ground
- carrying out temporary repairs where possible to protect works from further damage
- clearing creeks and streams of debris from earlier events to improve flows
- site specific temporary relaxation of specification time periods (e.g. kerb curing times), if rain is due, enabling sealing to be carried out to weatherproof the works
- reducing the site speed limit during an event to reduce the risk of pothole damage
- maintenance crews may also work through the event to ensure all measures are operating and carrying out repair works where safe to do so.

7 **Rectification and recovery**

Following a severe weather event the contractor shall take contemporary records, including photographs of any damage.

Typical responses post event include:

- cease work until the work site has dried out
- photos / records (separate cost codes)
- notify TMR’s Insurance Broker / Insurer / Loss Adjuster and comply with Loss Adjusters brief requirements
- learnings / feedback (what can you do different next time).

Where it has been identified that a claim may be made under TMR’s PAI program then TMR must be notified immediately (pai_program@tmr.qld.gov.au). The contractor shall also establish a suitable cost capture system to record time and costs of labour, plant and materials used to make good any damage.

8 **Contact personnel**

The SWMP shall identify the appropriate responsible personnel for severe weather risk treatments.

TMR’s contact details are pai_program@tmr.qld.gov.au