

Revised TIDS policy – a renewed focus on road stewardship capability

In July 2009, the Minister for Main Roads, the Hon. Craig Wallace MP, wrote to all mayors advising of revisions to the policy supporting TIDS. Endorsed by the board, the revised TIDS policy reconfirms an annual contribution to the scheme and introduces road stewardship capability requirements as a precondition for attracting TIDS funding.

The new policy continues to allow local government access to state government funding to support local transport infrastructure needs and remains committed to the practice of managing the majority of TIDS funding through the Roads Alliance and the agreed RRGs.

The policy revisions were developed by the former Department of Main Roads in close consultation with the LGAQ to ensure any amendments were linked to intended policy outcomes.

Key changes in the revised policy include:

- demonstrated road stewardship capability of local government as a precondition to attracting TIDS funding
- specific timeframes for the development of road stewardship capability in the key areas of program development, asset management, joint purchasing and resource sharing, and road safety assessment
- engendering the road safety agenda within local government
- describing the funding allocation and approval process
- establishing of a Performance Measurement program which includes a description of how funds could be reallocated.

As outlined by Neil Doyle at the Roads Alliance Technical Committee Chairs Forum on 12 March 2009, and during the Roads Alliance Assembly held at the Infrastructure Symposium on 22 April 2009, the revisions to the TIDS policy will be progressively implemented.

The following time frames have been set for RRGs to meet the required levels of capability.

- Program development practices – defensible program development practices (using the Roads Alliance Program Development Tool or board approved alternative for the LRRS program) are to be established by the commencement of the 2010-11 program year.
- Asset management practices – asset management systems/bureau services and forward program to maintain reliable asset data is in place by the commencement of the 2010-11 program year.
- JP&RS – establishment of a JP&RS plan and implement purchasing and sharing arrangements by the 2011-12 program year.
- Road safety assessment practices – completion of NetRisk assessments for the LRRS network by the 2011-12 program year. From the commencement of the 2011-12 program year, NetRisk assessments will be compulsory for all projects on the LRRS network.

To support the phased introduction of the capability requirements above, RRGs have developed Capability Agreements to assist groups in focusing their attention on developing the required levels of capability within the specified timeframes. Over the coming year, the RAPD will be working with RRGs to ensure that the actions identified in the Capability Agreements are delivered, and that local governments/RRGs are positioned to meet the requirements of the new TIDS policy.

Provision of TIDS funding by the state government necessarily competes with other potential uses of these funds. The issue of TIDS expenditure and the revisions to the policy has been a topic of discussion at many events across the 2008-09 period. The board has a strong belief in all RRGs and their capability to best utilise TIDS funding for projects that support the LRRS network.

Moving forward, the RAPD will continue to assist RRGs with their capability agreements to meet future funding requirements.

“HOLDING SUCH A LARGE ALLOCATION OF UNSPENT TIDS FUNDS PLACES THE DEPARTMENT, AND THEREFORE COUNCILS, IN A VERY PRECARIOUS POSITION AS WE FACE A VERY REAL RISK THAT THIS MONEY COULD BE REALLOCATED TO OTHER GOVERNMENT PRIORITIES”



Cr Paul Bell,
AM, President, LGAQ.



Roads Alliance Project Team role

Consisting of project staff and executives from DTMR and LGAQ, the RAPT provides daily operational support to RRGs and guides the implementation of Roads Alliance initiatives.

During the 2008-09 period the RAPT assisted RRGs with achieving priority tasks set by the Roads Alliance Board including a review of the LRRS network and committed funding levels, confirmation of the DTMR LRRS program for the 2008-09 financial year, capability stock takes and submission of five-year works programs. The team has also collaborated with RRGs to drive and progress all existing initiatives into 2009.

Staff movements

2008-09 has been a time of transition for the Roads Alliance in terms of changes in composition to both the Roads Alliance Board and the RAPT. Most significantly, we farewell long-standing Roads Alliance Board member Neil Doyle. After twenty-one years with the former Department of Main Roads and seven years on the board, Neil will finish full-time work in mid-September. Neil will continue in an active role on the Board of ARRB and in leading the Policy Chapters within Roads Australia for two years. Neil's wealth of knowledge and experience will be sorely missed, but his contributions over the years and the subsequent ongoing success of the Roads Alliance will remain his legacy for many years to come. Best of luck to Neil for this new and exciting chapter in his life.

Mark Piorkowski also leaves his role as Manager for Roads Transport and Infrastructure at the LGAQ and as a valuable member of the RAPT and the Roads Alliance Board. Mark moves to the role of Manager for Environment and Planning at LGAQ, and will focus on critical issues for councils involving climate change, waste management and native title as well as the imminent roll-out of planning reform. We thank Mark for his commitment to the Alliance over the past few years and the key role he has played in shaping the strong relationship between the Roads Alliance and local government. We wish Mark success in his new role.

Following on from this, we welcome and congratulate both Graham Fraine and Simone Talbot on their appointments to the Roads Alliance Board. Graham is the A/General Manager of the newly formed Strategic Policy Division at DTMR and brings a wealth of experience in policy related issues. We also congratulate Simone Talbot on her promotion to the role of Manager (Roads, Transport and Infrastructure) at LGAQ. Simone has been a member of the RAPT for many years, and her progression to her new role is in recognition of her skills, abilities and hard work on behalf of the Alliance.

The structure of the RAPT has also undergone significant changes in the past year. In late 2008, we introduced some new members to the team, welcoming Joshua Hannan, Kelly Jarvis and Rebecca Michael to the RAPT. Joshua has eight years experience in the Queensland public service, working in change management, policy formation and government wide reviews. Joshua steps into the role of Director, Local Government Relations (LGR) at DTMR. Thanks also go to Sean Fellows for his relief in the Director (LGR) role last year. Sean has accepted an offer to relieve in the role of Director (Congestion Management Office). We wish Sean the best success for the future.



RAPT members (L-R) Joshua Hannan, Rebecca Michael, Sasha Phillips, Zac Murphy, James Cahill, Scott Britton, Mark Piorkowski, Simone Talbot, and Kelly Jarvis.

CONSISTING OF PROJECT STAFF AND EXECUTIVES FROM DTMR AND LGAQ, THE RAPT PROVIDES DAILY OPERATIONAL SUPPORT TO RRGs AND GUIDES THE IMPLEMENTATION OF ROADS ALLIANCE INITIATIVES.

Kelly Jarvis joins the RAPT as a Senior Advisor for the Local Government Relations Division at DTMR. Kelly has a strong communications background, and comes to us fresh from a secondment in a senior communications role with the DTMR Ipswich Office. A more recent addition to the RAPT is Rebecca Michael who fills the role of Policy Advisor at the LGAQ. Rebecca has a PhD in road safety, and a background in psychology and education. Welcome to all.

During the 2008-09 period the RAPT farewelled Naomi Bastin (momentarily), who is travelling abroad on a year's leave, and Bettina Cruise, who has accepted a role with the DTMR Traffic Engineering and Road Safety Unit. We wish Bettina well in her new role, and the RAPT looks forward to liaising with her team on road safety related issues in the future.

2008-09 RAPT members

Through the Roads Alliance the RAPT looks forward to enhancing successful relationships with RRGs, and continuing to embed the initiative into state-wide systems and processes. RAPT members for this period include:

Joshua Hannan – DTMR
 Ross Mensforth – DTMR
 Zac Murphy – DTMR
 Scott Britton – DTMR
 James Cahill – DTMR
 Kelly Jarvis – DTMR
 Sasha Phillips – DTMR
 Simone Talbot – LGAQ
 Rebecca Michael – LGAQ
 Graham Jordan – LGAQ
 Mark Piorkowski – LGAQ

RAPT member, Ross Mensforth.



▶ ROADS ALLIANCE RESOURCES

Documents and resources List

Alliance operational and policy documents

- Memorandum of Agreement 2008-13
- Extension to the Memorandum of Agreement 2007-08
- Memorandum of Agreement 2002-07
- Memorandum of Understanding 2001
- Roads Alliance Operational Guidelines

Alternative business models

- Consultation Paper
- Feedback Summary

Asset management

- Road and Bridge Asset Management Kit and Addendum
 - Part One: Asset Management Overview
 - Part Two: Implementation
 - Part Three: Specifications
 - Addendum 1
- Report on Prequalified Asset Management System Suppliers

Funding, investment and program development

- Program Development Kit
 - Part One: Investment Strategy Development
 - Part Two: Works Program Development Process
 - Part Three: Road Safety

Joint purchasing and resource sharing

- JP&RS Framework
 - Part One: Guidelines and Case Studies
 - Part Two: Support Tools and Glossary

NetRisk

- Road Network Safety Assessment Tool
- Road Safety Risk Manager software

Digital Video Road

- Digital Video Road Software

Annual Progress Reports

- 2008-09 Progress Report
- 2007-08 Progress Report
- 2006-07 Progress Report
- 2005-06 Progress Report
- 2004-05 Progress Report
- 2002-03 Progress Report

Other

- Roads Implementation Program 2009-10 to 2013-14
- Roads Alliance Addendum to the Roads Implementation Program 2009-10 to 2013-14
- Roads Alliance Information Kit
- Alliance + newsletters
- LRRS change request form

➤ ROADS ALLIANCE TERMINOLOGY

Roads Alliance Board: comprises representatives from the Department of Transport and Main Roads (DTMR) and the Local Government Association of Queensland (LGAQ). The role of the Alliance Board is to oversee the implementation and ongoing operations of the Roads Alliance; review the strategic management of the Roads Alliance by ensuring effective governance arrangements and relationship building; and ensure consistency of outputs across the state.

Asset management system: refers to measuring, monitoring, evaluating, modelling and managing a road asset's performance. The system generally includes an asset inventory, a form of condition recording system, a maintenance management system and a pavement management system.

Assets: the physical components of a road system or network. An asset is considered worthy of separate identification if it delivers services or benefits to the community of sufficient current or future value to warrant control and management on an individual basis. Typical road related assets include sections of road, sections of pavement, individual bridges, culverts, sets of traffic signals, signs, road furniture and road reserves.

Capability plan: developed by each Regional Road Group (RRG) to set out the RRG's strategy to build and maintain the overall capability within their group.

Hub: a software program developed for the Alliance to aggregate common data relating to the Local Roads of Regional Significance (LRRS) using consistent definitions and systems outputs.

Investment strategy: a document that details the desired road network characteristics to service demand over a future timeframe (usually 20 years), and identifies how to achieve this vision within assumed funding constraints.

Joint Purchasing and Resource Sharing (JP&RS):

initiatives designed to provide resource and cost efficiencies for Alliance members. Joint purchasing can occur when two or more local governments and/or DTMR require similar services and/or goods, and it is mutually beneficial through economies of scale, including the reduction of internal administration costs, sharing a common purchase order and payment system. Resource sharing is the coordinated use of resources, by mutual arrangement, between members of any RRG that are used in the planning and delivery of services and road infrastructure.

Local Roads of Regional Significance (LRRS):

a network of lower order state-controlled roads (generally district roads with some exceptions) and the higher order local government roads (primary and secondary roads) performing similar functions. To promote the improved planning, management and investment strategies on these roads have been identified as a unique network of LRRS. They are managed by RRGs under the Roads Alliance.

NetRisk: a package comprising the Road Network Safety Assessment (RNSA) tool and Roads Safety Risk Manager (RSRM) software. The RNSA helps identify potential high priority road and bridge safety risk sites by identifying locations where road features may play a significant role in influencing the likelihood and/or severity of a crash. RSRM assesses individual projects to evaluate their return on investment in terms of safety risk reduction.

State-wide capability funding: an ongoing allocation of \$1 million per annum allocated by DTMR and the Roads Alliance Board, for capability improvement projects that align to Roads Alliance priorities and are likely to have state-wide application or deliver benefit to more than one RRG.

Program development: a collective process that encompasses investment strategy development, project prioritisation, works program delivery and road safety risk management to assist with the effective management of the LRRS.

Regional Road Groups (RRGs): the primary decision making bodies of the Alliance. RRGs and their Technical Committees will operate under the authority of the Roads Alliance Board. RRGs are based on existing relationships taking into consideration economic, social, environmental and geographic characteristics of a region, which serves to influence the planning and management of the regional road network and the services provided by that network.

Regional Road Group capability funding: each RRG may use up to 3% of their allocation from the \$24 million per annum in Roads Alliance TIDS funding, for capability development within their RRG.

Roads Implementation Program (RIP): produced by the Department of Transport and Main Roads to document a rolling five-year program of works, with firm funding for projects in the first two years and indicative funding for planning purposes over the following three years. The Addendum to the Roads Implementation Program lists the Regional Road Group (RRG) regional works programs and provides a five-year plan of each RRG's priorities on their Local Roads of Regional Significance (LRRS) network.

Regional Road Group Assembly: a biannual meeting that provides a forum for Regional Road Group (RRG) executives and members of the Roads Alliance Board to discuss Roads Alliance progress.

Road Network Safety Assessment (RNSA): an assessment that assists with the identification of potential high priority road and bridge safety risk sites by identifying locations where road features may play a significant role in influencing the likelihood and/or severity of a crash.

Technical Committee: a committee comprising local government and DTMR technical staff from a region that provides support to their respective Regional Road Group (RRG).

Transport Infrastructure Development Scheme (TIDS): funding provided to support the local transport infrastructure needs of regional and rural communities throughout Queensland. DTMR provides subsidies through TIDS to local government controlled roads generally on a 50/50 basis (DTMR/ local government).

Acronyms:

IPWEAQ Institute of Public Works Engineering Australia Queensland
JP&RS Joint Purchasing and Resource Sharing
LGAQ Local Government Association of Queensland
LRRS Local Roads of Regional Significance
MOA Memorandum of Agreement
RAPT Roads Alliance Project Team
RNSA Road Network Safety Assessment
RRGs Regional Road Groups
RSO Road Safety Officer
RSRM Road Safety Risk Manager
TIDS Transport Infrastructure Development Scheme

REGIONAL ROAD GROUP MEMBERSHIP

Regional Road Group	Council Membership	Regional Road Group Chair	Technical Committee Chair
Banana	Banana	Cr John Hooper	Collin Head
Brisbane Metro Alliance	Brisbane	Cr Graham Quirk	Barry Broe/Miles Vass
CHIRRP	Central Highlands, Isaac	Cr Peter Maguire	Bill Turner
Dalby	Western Downs	Cr Ray Brown	Graeme Preston
Eastern Downs	Toowoomba	Cr Carol Taylor	Chris Rubie
Far North Queensland	Cairns, Cassowary, Cook, Tablelands	Cr Peter Scott	Steve Tyter
Gladstone	Gladstone	Cr George Creed	Ross Paroz
North Queensland	Townsville, Charters Towers, Burdekin, Hinchinbrook	Cr Brian Hewett	Neil Allen
North West Queensland	Burke, Carpentaria, Cloncurry, Croydon, Etheridge, Flinders, Mornington, McKinlay, Mount Isa, Richmond	Cr Paul Woodhouse	David Goodman
Northern SEQ	Moreton Bay, Somerset, Sunshine Coast	Cr Bob Abbot	Joe Bannan/Brian Peebles
Outback	Barcoo, Barcaldine, Blackall-Tambo, Boulia, Diamantina, Longreach, Winton	Cr Bruce Scott	Rick Rolfe
Rockhampton	Rockhampton	Cr Brad Carter	Martin Crow
ROCCY	ATSI Councils, Cook	Mr Greg McLean	Colin Moore
Scenic Valleys	Ipswich, Lockyer Valley, Scenic Rim	Cr Trevor Nardi	Andrew Underwood
South West	Balonne, Bulloo, Maranoa, Murweh, Paroo, Quilpie	Cr David Edwards	Ray Hicks
Southern	Gold Coast, Logan, Redland	Cr Ray Hackwood	Rod Grose
Southern Border	Goondiwindi, Southern Downs	Cr Ron Bellingham	Peter See
Whitsunday	Mackay, Whitsunday	Cr Mike Bruner	Stuart Holley
Wide Bay Burnett	Bundaberg, Fraser Coast, North Burnett, South Burnett, Gympie	Cr Ron Dyne	Warren Paulger

Legend

- M1 Region Boundary
- LG Boundary
- Dalby** RRG Name
- Northern** M1 Region Name
- ★ BUNDABERG M1 Office
- ★ YEPPOON Team

Region	M1 Office
CENTRAL WEST	Berimbiri
EASTERN DOWNS	Tombrawa
FAR NORTH	Carina
FITZROY	Rockhampton
GLADSTONE/BURNETT	Hervey
METROPOLITAN	Brisbane
NORTH COAST	Surfers Coast
NORTHERN	Mackay
NORTH WEST	Tully
SOUTH COAST	Gold Coast
SOUTH WEST	Home
WIDE BAY/BURNETT	Bundaberg

Transport and Main Roads/LGAQ Regional Road Groups (RRGs)

Banana	Gladstone	RCCCY *
Brisbane Metro Alliance	Northern SEQ	Scenic Valleys
CHIRRP *	North West Queensland	Southern Border
Dalby	North Queensland	Southern
Eastern Downs	Outback	South West
Far North Queensland	Rockhampton	Whitsunday
		Wide Bay/Burnett

* CHIRRP - Central Highlands / Isaac Regional Road Partnership
 RCCCY - Regional Organisation of Councils Cape York

